# News 03 letter

**Association of the Local Democracy Agencies** 

JULY | SEPTEMBER 2002

Summer School of the Association of the Local Democracy Agencies Ohrid 26th to the 30th of July 2002 Macedonia

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"The democratisation process in South Eastern Europe"

The first Summer School of the Association of the Local Democracy Agencies took place in Ohrid (Macedonia from the 26th to the 30th of July 2002).

For the Association of the LDAs, is rapresented a good opportunity to widen the range of actors in South Eastern Europe that are in contact with the LDAs. It was also about sharing other experiences in supporting democracy and local development in the SEE region. As it was stated in the different meetings of the ALDA, our work has already reached a high level of success and weare recognised as a stakeholder in region. However, it is also time to consider the changes, which have occurred and to work for a definition of our mandate and future vision.

The Summer School wanted to offer a forum of discussion about:

o the role of the LDAs in the region

the future of its methodology of action

 the process of democratisation in South and Eastern Europe linked to the enlargement process of the European Union



As far as the participants are concerned, the Summer School of the Association of the Local Democracy Agencies improred their knowledge related to the process of stability and democratisation in the Balkans. A particular attention was dedicated to the understanding of the mechanisms of actions of the Agencies, their multilevel approach and the programme for improving the cohabitation of different ethnic groups.

The School wanted to give them indications of the different systems of local authorities in the different countries of the Balkans and the ways for including civil society in the decision making process. The school enhanced their understanding of the role and capacities of civil society and local authorities for improving democracy and development in the South and Eastern Europe. The participants were supposed to acquire knowledge for getting involved in activities of decentralised international cooperation by the local authorities and by the civil society groups.

The opportuniti to attend the Summer School of the Association of the Local Democracy Agencies was presented to the partner of the Local Democracy Agencies and to all the members of the Association. However a larger network of people has been contacted. The Congress of Local and Regional Authorities informed its member as well as the participants of the Forum of the cities of SEE held in Novi Sad (Serbia) in April 2002. The proposal circulated also in the email list of Local Government Initiative - Soros Foundation (Budapest) and through the contact list of the Observatory for the Balkans. A particular attention was dedicated to the application coming from representatives of local authorities, civil servants as well as representatives of NGOs.

The tuition of the School was proposed and co-ordinated by the Observatory of the Balkans of Rovereto (TN), Italy.





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26th to the 30th of July 2002

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# 3. Sponsors

ost of the expenses of the course were financially supported by the fees paid by the participants for the accommodation and tuition.

Four representatives of South Eastern Europe could attend the School thanks to the scholarship offered by :

- the city of Mogliano Veneto (I)
- the city of Preganziol (I)
- the city of Bellizona (CH)
- the Association of Cities of the Province of Treviso (I)

The School received a substantial contribution for the Council of Europe (Directorate of the Political Affairs) which allowed us to reduce the cost of the fees for the participants. The DPA also supported the participation of one of the lecturer.

The programme was realised thanks to the precious support and help of the Local Democracy Agency in Ohrid.



Delegates of LDAs present at the summer school

# REPORT OF THE SESSIONS

First day: 26th of July. Democratisation process, the experience of the Local Democracy Agencies

The first day of the School was entirely dedicated to the experience of the Local Democracy Agencies. We started with this topics since we intended to put the whole School in the perspective of the a renewed vision for the work of the Agencies.

The School was opened by the President of the Association, Mr. Gianfranco MARTINI, who recalled the role of the Council of Europe in the establishment of the programme of the LDAs in 1993. The participants were asked to evaluate the role of the Agencies and to identify potentiality of replication of this work. The identification of trends of action were also the wish expressed by Mr. MARTINI.

From the city of Ohrid, the students were welcomed by the President of the City Council, Mr. Jordan TRCA. Ms. Mirijana LOZANOSKA, delagate of the LDA Ohrid, also greeted the participants in her home town.

After a brief round table during which the students could introduce themselves, the Director of the ALDA, Mrs. Antonella VALMORBIDA, presented the programme of the Agencies and their Association<sup>1</sup> together with an overview of the past ten years of activities.

The main results identified so far for the programme are:

- Long lasting commitment in the South Eastern Europea
- Support the opening of the EU to other countries with direct contacts with European network
- Solidarity actions and concrete activities
- Improvement of local authorities skills
- strengthening of NGO skills

The difficulties and failures are identified in:

- Lack of continuous commitment of partners
- Lack of co-ordination of the programme
- Lack of a clear shared vision for the goal
- Difficulty to involve the local actors in the planning of activities of the Agencies
- "Loneliness" of the delegate or "one man show"

The challenges for the future are:

- Extension of the programme
- Focus on local authorities/civil society?
- Change of international focus
- Focus on economic development
- Enlargement of the EU
- Real capacities of local authorities to support the programme
- Clear vision of our future mandate

The lead partner of the LDA of Ohrid, the General Director of the Agency for Development, ANKA Karditsa<sup>2</sup>, presented his experience. In particular, he focused on the role of brining into the decision-making process for the Agency the different stakeholders of the community. He considers that the Agencies can play the role that ANKA has had (and still has) in the Karditsa region, like a catalyst for local development. He calls for a vision of the Agencies more focused on economy. His Agency is an example which might be studied and used for the programme of the Agencies.

The four working groups in the afternoon discussed the results obtained by the Agencies so far with the identification of new challenges of initiatives.

1. The Power Point presentation is available upon request at the following email: a.valmorbida@libero.it



2. further information about ANKA Karditsa can be requested to a nativositida@liboro.it

4. Comparison of the different system of local authorities in Croatia, FRY, Biland FRYOM

Second day: 27th of July

The morning session gave the opportunity to learn about the different relevant issues and challenges posed nowadays for local governments in the whole region. The round table was chaired by the Director of the Association, Antonella VALMORBIDA.

The new challenges for the Macedonian local authorities were presented by prof. SILVIANOSKA, expert consultative for the Congress of Local and Regional Authorities.

She underlined the role of local governments, which are the fundamental piece of democracy and welfare since they solve the problems where they are. "We can not solve the problems in Skopije if they occur in Tetovo".

The local Government in Macedonia are not divided in regions but they have districts. All the statutes of municipalities are the same and that causes problems. The basic idea which stays behind this defintiion is that the equality of different local authorities must be preserved, in particular while promoting rural areas.

A new law is under evaluation and the legal framework will be very important for solving those issues. They expect, after the elections, the law on territorial divisions and the law on local finances. The basis for the new local self government is the framework agreement. The most important aspect is related to competencies. Out of 31 provisions, 17 are mentioning "in accordance with the law" and that opened the doors for the Stated to interfere into the local government. As far as the finances, the new competences are a burden and not a right since they do not have the resources to carry out those duties. There is no competence and responsibility if you are not financially independent. Prof. SILVIANOSKA also underlined the role of the co-operation among the different local authorities in the future.

The local governments needs to be part in the negotiations for the accession to the EU. We need more than 7 years for any kind of accession to the European Union. Now, she considers they are more far away than two years ago.

The current situation in <u>Croatia was presented by Mr. Miljeno DORIC</u>, representative of the Congress of Local and Regional Authorities in the Governing Board of the Association of the LDAs, President of Primarsko Goranska Zupanija.

In the first Constitution (1990), since Croatian independence, it was already clearly stated that "citizens are guaranteed the right to local self-government" (article 128).

In December 1992 the Croatian Parliament adopted the basic legal text regulating this matter, the Law on Local Self-government and Administration, soon followed by other basic laws.

Since 1992 the Law on Local Self-government and Administration has been amended four times between 1995 and 2001. These Laws no doubt ensured and significantly influenced the process of decentralization of powers of the State administration, strengthening local and regional democracy. Finally, these and many other Laws lead to true democratic changes and enabled the Republic of Croatia to become a member of the Council of Europe in 1996. The Croatian

Parliament ratified the European Charter of Local Self-government in October 1997.

However, after ten years local, regional and even national authorities agree that many elements concerning self-government can and should be further improved.

In this presentation some of these initiatives and dilemmas are presented, primarily through the scope of the Towns and Municipalities Association of the Republic of Croatia. These factors will be underlined and discussed at the Ohrid Summer School.

The presentation of the situation in <u>BiH was realised by Mr. Mario DJURAGIC</u>. Participant of the Summer School Unfortunately, Mr. BAGO (from OHR Mostar) could not attend.

Mrs. Nadia CUK, former Delegate of the LDA Subotica and now working as senior law expert in Serbia for the Council of Europe, reported about the new situation for self government in her country.

It is probably premature to evaluate the system of local self-government in Serbia and uncertain to predict its future, as transition of institutions and capacity building process, with the delay of more then 10 years, have just started. Uncertainty is particularly burden by the fact that the whole state structure has not been determined yet, meaning that in very this moment Yugoslavia is reshaping its constitutional framework transferring from a federation to union of states but with prerogatives



Presention of Prof. Silvianoska

of one international legal subject (relations between Serbia and Montenegro based on so called Belgrade agreement). This huge and extremely delicate project includes logically as well redefinition of its functions, demanding something that was always lacking in this country - a political consensus on minimum standards of statehood.

Other problems that potentially could influence the final image of the state and its constitutive parts are forthcoming elections at different levels, both in Serbia and Montenegro, following by the constitutional reform in Serbia. Having in mind additional serious social difficulties and insecurity, disrupted confidence in state and public institutions and deep roots of corruption, skepticism and reluctance considering the success of democratization process prevails.

Nevertheless it is hard to deny that in last two years a great change has happened in this country, showing a strong social will for integration in European system of values and improving quality of life. Although political will did not corresponded in all segments to the expectations of citizens, and despite the constant turbulence at political scene, resembling by the way to those in other countries in their early stage of transition, reformist tendencies are dominant and became, indisputable, a political priority.

Contrary to previous centralist attitudes, decentralization and regionalisation became very present in the political discourse. From the hesitation and reluctance discussion led to general approvement of regionalisation of the country, while the present debate on the new Constitution of Serbia is focused more on the models of regionalistion (asymmetric or symmetric), and nature of competencies then questioning the regional autonomy as such, thus following the logic and spirit of the draft European charter on regional self-government.

The complex situation in <u>Kosovo</u> was presented by the Municipal Administrator of Gjilane, Mr. <u>Robert SIMONS</u>, on behalf of the President of the Municipal Assembly, Mr. Lutfi HAZIRI, who could not attend for family reasons.

After the war, the United Nations took over the organization local government units. The first municipal elections, appointed the elected representatives for of two year mandate. The representation of minorities (also communities) are defined by the regulations and by the structure of the committees and the other organs of the administration. The President of the Assembly (Mayor) has to work in accordance with the local municipal administrator (UNMIK). The UN has some responsibilities, which are reserved and they have the right of veto for some decisions of the Assembly.

At the end October, new local elections will take place for a four years mandate. The representation of minorities will not be assured any longer and the responsibilities of the UN will be reduced.

A new association of local authorities is now operational in Kosovo. The President Is Mr. Lutfi Haziri

Montenegro is now going through a very delicate periode and always on the edge of a possible referendum for a division of the Federation "Serbia and Montenegro". A new law on local self government is also soon to be approved.

The presentation of this topics was made by Mr. Dragutin DJEKOVIC, delegate of the LDA for Montenegro, Niksic.

The presentation of the new law on Self Government in Montenegro is available in the full report of the School and could be requested to a.valmorbida@libero.it.

The discussion has been co-ordinated by Mrs. Marianne Von Grunigen, President of Causes Communes Suisse

The civil society facing the democratisation process

The Macedonian case: Goran Stojanoski

The role of the culture in the interethnic dialogue.

- O An international experience, the Italian Consortium of Solidarity. A European network, Ljubisa Vrencev
- OGI, Nis (FRY). The experience from inside, Predrag CETVANIN

The innovative role of civil society in the process of democratisation

Third dav: 28th of July

2.

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# THE ROLE OF NGOS IN DEMOCRATIZATION AND STABILIZATION OF SERBIAN SOCIETY

The activity of the NGO sector in Serbia is specific because Serbian society itself is specific. Even though it bears semblance to the societies of Central and Eastern Europe at the beginning of their transition, Serbia has its own well-known problems. Therefore any understanding of the activity of Serbian NGO sector necessitates a short analysis of its host terrain - i.e. Serbian society. In order to face different problems, and having in mind primarily their weak internal organization and still almost total dependence on international aid, Serbian NGOs will in their practice be forced to answer a number of pressing questions:

- 1. First and foremost, will and how will they be able to survive once in the relatively near future international aid moves to other regions of the world where help in building third sector infra structure is more necessary?
- 2. As promoters of democratic processes, are Serbian NGOs themselves democratic within, or will they remain as they are, fairly similar to private enterprises, with one or two frontpersons, and a series of paid but disinterested background workers?
- 3. Is NGO sector in Serbia at least a loosely interrelated network, or is there a multitude of disuni ted organizations competing for limited, and soon even more limited funds?
- 4. Finally, are NGOs really the forces promoting democracy in the countries only just building one, similar to the social movements of the 60's and 70's, or are they just an outlet for public dissatisfaction, preventing, rather than boosting social changes?

The evolution of the Balkan case and the participation of the communities. From where to start for a new beginning.

Jadranka FOSTER, Westminer Foundation for Democracy

The Westminister Foundation for Democracy focuses on the role of the consultation in the citizens and on power management.

The public has to trust the political institutions.

There is quite rightly cynicism. The political parties do not put on their agenda what is important to the people. An interesting field test is Kosovo.

Consultations techniques.

- website
- panel services
- emai
- odirect contact with citizens (increasingly done from emails)
- o referenda
- pubblic surveys

Vasillis FOUSKAS, University of Bristol, Editor of the Journal of Southern Europe and the Balkans

- 1) domestic factors
- 2) combination of domestic factors/external factors

DEMOCRACY IS NOT ONLY ELECTIONS BUT PARTICIPATION AND COMPLEX AND OTHER ACTIONS AND ACTORS.

Ivano Sartor, Mayor of Roncade (I) participant of the Summer School and Mr. Gianfranco Martini President.



Fourth day: 29 of July

The international

On the field

- European Union and the Stability Pact for South and Eastern Europe Miss KOTUROVIC, Rapresentative Stability Pact - FRY
- The Council of Europe
  - Mr. Owen MASTERS, Head of the Mission of the Council of Europe in Skopije
- UNITED NATIONS, the experience of UNMIK Bob Simons, administrator UNMIK in Gjilan
- OSCE Spillover Monitor Mission to Skopije, Mr. Shaun BARCAVE, Local Government Project Officer



Presentation of Miss Koturovic



Annalisa TOMASI, delegate Prijedor and Mr. Oven MASTERS, coe representante in Macedonia

# FOR THE DELEGATES

- o new motivation, new need of LDAs
- odelegates: one common vision, elaborate one common mission
- it would need on a regular basis such gathering with all the delegates in order to transform us from a group of delegates into a team.
- stimulation for my job
- o more meetings with the delegates
- o starting forum of people (committee consulting the citizens)
- O LDAs are brining from West funds but also territories/human resources
- building a team
- satisfied with participants and lecturers
- the organisation is good
- education of delegates
- LDAs as a centre for development

Evaluation session of the Summer School

7.

### FOR THE PARTNERS OF LDAS

- the summer school responded my needs. The fact they have a neutral stands.
- the length of the day was to long.
- it was difficult to communicate in a different way. It was right to put together those different experiences.
- Feel to work in different ways towards the same direction.

# FOR THE REPRESENTATIVE OF THE LOCAL AUTHORITIES FROM SEE

- each of us needs to compare things with others and to learn from each other.
- Each of us must make the efforts to make his/her homework.

# FOR THE NGO FROM SEE

- there was no pressure
- I know much more now.

### THE TUTOR

onot to stop here and create new opportunities. Only with continuity you can give a follow up process.

Reflections on Ohrid

came as a new-comer to ALDA, not having heard of it before seeing a reference to the Summer School in an E-circular.

But I had heard of Ohrid and was easily persuaded that it would be worth attending.

Getting there was not straight-forward, my Foreign Ministry website cautioned against travelling in Macedonia. I opted to go via Albania, having done some work there earlier in the year and with contacts to re-establish, and was rewarded with some spectacular scenery, and trouble-free crossings at two different border points.

The school was a real eye opener – I was surprised at how many projects there are going on all around the Balkans. So many initiatives, with so much potential, but still so much to do. The range of speakers was impressive, as was the quantity of documentation (how about putting it on a CD next time?). As ever at these kind of events there was much more to learn in addition to the formal sessions. The learning experience is richer for meeting so many people working on local projects, and seeing transition countries first-hand.

As one of the few native English speakers I was impressed with the linguistic ability of delegates, and grateful for the tolerance at my attempts to master a little of southern Slav languages - fala! Recognising the importance of different languages has to be part of easing inter-ethnic tensions.

As a housing specialist I was surprised how little housing issues come up in relation to local democracy. Of course privatisation has swung the pendulum away from large-scale state provision, and rightly because there wasn't much democracy in the old style public landlord. But there is clearly a legacy of under investment, and one way for local agencies to demonstrate their competence would be through working with their communities to get housing provision right.

Yes, we are all part of Europe and can all learn from each other - well done ALDA and everyone who helped to organise the school!

### Malcolm Boorer

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**Local and Regional Authorities:** 

up to 10.000 inhabitants
10.000 - 50.000 500 Euros
50.000 - 200.000 1.000 Euros
200.000 - 1.000.000 2.000 Euros
1.000.000 or plus 4.000 Euros
NGO 250 Euros
ACTUAL PERSONS 50 Euros

THE LOCAL DEMOCRACY AGENCIES	
Vojvodina, Subotica (FRY), Mrs. Stanka PARAC	pstanka@EUnet.yu
Osijek/Vukovar (HR), Turniski MILJENKO	miljenko.turniski@os.hinet.hr
Sisak (HR), Mrs. Tatjana PUSKARIC	tatjana.puskaric@sk.hinet.hr
Brtonigla/Verteneglio, Mr. Tullio FERNETIC	aldve-brtonigla@pu.hinet.hr
Tuzla (BH), Mr Igor PELLICCIARI	igorpel@libero.it
Zavidovici (BH), Mr Andrea ROSSINI	sladjan@bih.net.ba; anarinda@libero.it
Prijedor (BH), Ms Annalisa TOMASI	ldaprijedor@prijedor.com
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Central and Southern Serbia, Daniel STOJANOVIC	stojanovicd@hotmail.com

ocal Democracy Agency Sisak has presented to the public, on the 19th of September 2002, the results of survey on attitudes of citizens towards the family violance, as the part of the project "Support to the integration and empowerment of women". The project has been implemented in cooperation with the local NGO R.O.D.A. and supported by the Swiss Agency for the development and cooperation, Lichenstein and Finland contributions, and with the support of Open society institute Croatia.

According to the survey results, that was done on the sample of 320 interwievs, the most present are the cases of psycho violance (33% of interwieved), 16 % stated that are victims of phisical violance and 5% stated that are victims of sexual violance.

Exactly 30 % is asking for the shelter for victims and 20 % is looking for a councelling service and SOS phone line.

On the basis of results, it can also be concluded that there is a high level of prejudices and stereotypes towards the problem of family violance.

LDA Sisak

Delegate, Tanja Puskaric

Survey about family violance

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- The representative of the Committee of Ministers, Ambassador Benoît CARDON DE LICH TEBUER, left Strasbourg end of July. His contribution as representative of the Committee of Ministers in our Governing Board has been paramount throu ghout these first years of activities of ALDA. All the Association would like to thank him and to make its best wishes for his new appointment at Vatican, in Rome.
- In July 2002, Mr. Antonella VALMORBIDA, Director of the Association and Mrs. Stanka PARAC, LDA Subotica, attended the preparatory meeting for the World Summit of Johannesburg on Sustainable Development. The preparatory meeting was held in Lyon and it gave a lot of space to the Ldas as a positive and constructive experience in capa city building, city to city co-operation and democratisation. The meeting was organised by UNITAR.

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